

**Notice of a public meeting of  
Health and Wellbeing Board**

**To:** Councillors Runciman (Chair), Brooks, Cannon, and Craghill,  
Sharon Stoltz Interim Director of Public Health,  
City of York Council  
Martin Farran Director of Adult Social Care, City  
of York Council  
Jon Stonehouse Director of Children’s Services,  
Education and Skills City of York  
Council  
Tim Madgwick Deputy Chief Constable, North  
Yorkshire Police  
Sarah Armstrong Chief Executive York CVS  
Siân Balsom Manager, Healthwatch York  
Julie Warren Locality Director (North) NHS  
England  
Martin Barkley Chief Executive, Tees, Esk and  
Wear Valleys NHS Foundation  
Trust  
Patrick Crowley Chief Executive, York Teaching  
Hospital NHS Foundation Trust  
Dr Mark Hayes Chief Clinical Officer, Vale of York  
Clinical Commissioning Group  
(CCG)  
Rachel Potts Chief Operating Officer, Vale of  
York Clinical Commissioning  
Group (CCG)  
Mike Padgham Chair of Independent Care Group

**Date:** Wednesday, 20 April 2016

**Time:** 4.30 pm

**Venue:** The Guildhall, York

## A G E N D A

### 1. **Introductions**

### 2. **Declarations of Interest** (Pages 3 - 4)

At this point in the meeting, Board Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda. A list of general personal interests previously declared is attached.

### 3. **Minutes** (Pages 5 - 18)

To approve and sign the minutes of the last meeting of the Health and Wellbeing Board held on 9 March 2016.

### 4. **Public Participation**

It is at this point in the meeting that members of the public who have registered their wish to speak can do so. The deadline for registering is **Tuesday 19 April 2016 at 5.00 pm**

To register please contact the Democracy Officer for the meeting, on the details at the foot of this agenda.

#### **Filming, Recording or Webcasting Meetings**

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**5. Appointment to York's Health and Wellbeing Board**

(Pages 19 - 20)

This report asks the Board to confirm a new appointment to its membership.

**6. Better Care Fund (Pages 21 - 28)**

The purpose of this report is to update the Health and Wellbeing Board (HWBB) on progress to finalise a submission for the Better Care Fund (BCF) in 2016/17 and beyond.

**7. Forward Plan (Pages 29 - 32)**

To consider the Board's Forward Plan.

**8. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972.

**Democracy Officer:**

Name- Judith Betts

Telephone No. – 01904 551078

E-mail- judith.betts@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim (Polish)  
własnym języku.

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

***Extract from the***  
**Terms of Reference of the Health and Wellbeing Board**

**Remit**

**York Health and Wellbeing Board will:**

- Provide joint leadership across the city to create a more effective and efficient health and wellbeing system through integrated working and joint commissioning;
- Take responsibility for the quality of all commissioning arrangements;
- Work effectively with and through partnership bodies, with clear lines of accountability and communication;
- Share expertise and intelligence and use this synergy to provide creative solutions to complex issues;
- Agree the strategic health and wellbeing priorities for the city, as a Board and with NHS Vale of York Clinical Commissioning Group, respecting the fact that this Group covers a wider geographic area;
- Collaborate as appropriate with the Health and Wellbeing Boards for North Yorkshire and the East Riding;
- Make a positive difference, improving the outcomes for all our communities and those who use our services.

**York Health and Wellbeing Board will not:**

- Manage work programmes or oversee specific pieces of work – acknowledging that operational management needs to be given the freedom to manage.
- Be focused on the delivery of specific health and wellbeing services – the Board will concentrate on the “big picture”.
- Scrutinise the detailed performance of services or working groups – respecting the distinct role of the Health and Adult Social Care Policy and Scrutiny Committee.
- Take responsibility for the outputs and outcomes of specific services – these are best monitored at the level of the specific organisations responsible for them.
- Be the main vehicle for patient voice – this will be the responsibility of Healthwatch. The Board will however regularly listen to and respect the views of residents, both individuals and communities.

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## Health & Wellbeing Board Declarations of Interest

### **Patrick Crowley, Chief Executive of York Hospital**

None to declare

### **Rachel Potts, Chief Operating Officer, Vale of York Clinical Commissioning Group)**

None to declare

### **Dr Mark Hayes, Chief Clinical Officer, Vale of York Clinical Commissioning Group**

None to declare

### **Mike Padgham, Chair Council of Independent Care Group**

- Managing Director of St Cecilia's Care Services Ltd.
- Chair of Independent Care Group
- Chair of United Kingdom Home Care Association
- Commercial Director of Spirit Care Ltd.
- Director of Care Comm LLP

### **Siân Balsom, Manager Healthwatch York**

- Chair of Scarborough and Ryedale Carer's Resource
- Shareholder in the Golden Ball Community Co-operative Pub

### **Councillor Douglas**

- Member of Mental Health and Learning Disabilities Partnership Board
- Governor of Leeds and York Partnership NHS Foundation Trust

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City of York Council

Committee Minutes

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Meeting	Health and Wellbeing Board
Date	9 March 2016
Present	<p>Councillors Runciman (Chair), Cannon, Craghill and Douglas (substitute for Councillor Brooks)</p> <p>Martin Farran (Director of Adult Social Care- CYC) ,</p> <p>Jon Stonehouse (Director of Children's Services, Education and Skills- CYC),</p> <p>Sharon Stoltz (Interim Director of Public Health- CYC)</p> <p>Mike Proctor (Deputy Chief Executive, York Teaching Hospital NHS Foundation Trust)</p> <p>Martin Barkley (Chief Executive, Tees, Esk and Wear Valleys NHS Foundation Trust)</p> <p>Rachel Potts (Chief Operating Officer, Vale of York Clinical Commissioning Group (CCG))</p> <p>Siân Balsom (Manager, Healthwatch York),</p> <p>Jane Hustwit (Chair of the Board of Trustees, York CVS)</p> <p>Superintendent Richard Anderson (North Yorkshire Police) (Substitute for Tim Madgwick)</p>
Apologies	Councillor Brooks, Julie Warren, Mike Padgham, Patrick Crowley, Mark Hayes and Tim Madgwick,

#### **47. Introductions**

Introductions were carried out.

**48. Declarations of Interest**

Board Members were invited to declare any personal, prejudicial or disclosable pecuniary interests that they might have had in the business on the agenda, other than the standing interests which had been circulated with the agenda papers.

Councillor Douglas declared personal interests in the general theme of the meeting and in Agenda Item 6 (Annual Report 2015/16 of the Mental Health and Learning Disabilities Partnership Board to the Health and Wellbeing Board) as she was a member of the Mental Health and Learning Disabilities Partnership Board and also a Governor for Leeds and York Partnership NHS Foundation Trust.

No other interests were declared.

**49. Minutes**

Resolved: That the minutes of the meeting of the Health and Wellbeing Board held on 20 January 2016 be signed and approved by the Board as a correct record.

In reference to the Action Grid, Board Members attention was drawn to the fact that the Alcohol Strategy for York would be brought to a future meeting of the Health and Wellbeing Board.

**50. Public Participation**

It was reported that there had been no registrations to speak under the Council's Public Participation Scheme.

**51. Appointments to York's Health and Wellbeing Board**

The Board received a report which asked them to confirm three new appointments to its membership.

Resolved: That;

- Sarah Armstrong, Chief Executive of York CVS be appointed to replace Kevin Curley former Chief Executive.

- Jane Hustwit, Chair of the Board of Trustees be appointed as second substitute for Sarah Armstrong.
- Marion Gibbon, Consultant in Public Health be appointed as substitute for Sharon Stoltz, Interim Director of Public Health, City of York Council.

Reason: In order to make these appointments to the Health and Wellbeing Board.

**52. Annual Report 2015/16 of the Mental Health and Learning Disabilities Partnership Board to the Health and Wellbeing Board**

The Board received the Annual Report 2015/16 of the Mental Health and Learning Disabilities Partnership Board to the Health and Wellbeing Board. The Chair of the Mental Health and Learning Disabilities Partnership Board (MHLDPB), Paul Howatson was in attendance to present the report.

Board Members were informed that membership wise the Board had welcomed a representative from York Hospital NHS Foundation Trust and City of York Council's Assistant Director for Children and Families as a Board Members. The latter allowed for a link with the YorOK Board and children and young people's emotional health and wellbeing. Membership was kept under review throughout the year.

In regards to work that had been carried out by the MHLDPB over the past year, they had established a Task and Finish group to look at housing for those with complex needs and this was due to report back in the summer. Other key focuses for the upcoming year would be work around various JSNA topics (students, learning disabilities and self harm); a Mental Health Strategy for York and input into the renewal of the Health and Wellbeing Strategy for York.

Board Members asked questions around the performance section of the report specifically;

- Had the fall in the use of mental health care bed days experienced in the first quarter of 2015/16 brought York down to the national average?

- Could further data be provided to Board Members on the spend per head on specialist mental health services and how much lower this was than the national average?

The Chair of MHLDPB agreed to take these questions away and report back to the Health and Wellbeing Board.

There were a number of comments around how performance was monitored by both the Health and Wellbeing Board and its sub structure and the Chair felt that this needed to be more robust. The Chairs of both HWBB and MHLDPB agreed to meet to discuss this further.

One Board Member asked why learning disabilities and mental health had been put together as they were distinct, and if there was service user involvement on the Board. Whilst service users themselves were not members of the Partnership Board they were represented through voluntary and community sector representatives who did sit on the Board. Additionally service users could attend any of the Partnership Board meetings to speak. The two learning disabilities focused meetings per annum were run as engagement sessions and well attended by service users.

It was reported that the sub boards that sit beneath the Health and Wellbeing Board would be reviewed as part of some forthcoming work with the Local Government Association (LGA).

Further questions from Board Members related to the support given to families who had to travel out of area to receive care, following the change in mental health provider.

It was reported that Tees, Esk and Wear Valleys NHS Foundation Trust did have a scheme for transport for admissions and they were planning on transport for discharges.

The Chair thanked Paul for his attendance.

Resolved: That the report be noted.

Reason: To keep HWBB apprised of the work of Mental Health and Learning Disabilities Partnership Board.

### **53. Together: York Pathways Project Update**

Board Members received a report which provided them with an overview of the Together: York Pathways Project, which is a multi agency collaboration to identify and help address the issues associated with complex distress amongst York's most vulnerable and service-intensive people.

Inspector Bill Scott from North Yorkshire Police and Samantha Durrant, Project Manager from York Pathways were in attendance to present the report and answer Board Members' questions.

Inspector Scott informed the Board that people in distress did not just contact the Police, but contacted other services, such as the Ambulance Service, Acute Trust and the Council. Using the skills of pathway workers and with the consent of people, they worked to identify what issues the distressed people had to create resilience, social networks and alternatives to what was often chaotic behaviour.

Samantha Durrant informed the Board that the Pathways Team had many homeless people, or those presenting themselves as homeless approaching them for help. She added that they had commissioned a cost benefit analysis of the project and when this became available, that they would share this with the Board.

The Board were informed that there was also another project underway called 'Making Every Adult Matter' and they had worked to ensure that both projects completed rather than duplicated each other. In regards to the Together project, it was successful at winning a national award in November 2015.

The Chair thanked Inspector Scott and Samantha Durrant for their attendance.

**Resolved:** That the Health and Wellbeing Board continue to endorse the work of the project and its innovative collaborative work to reduce distress, vulnerability and demand on emergency services in the city.

**Reason:** To provide the Health and Wellbeing Board with a First Year Report.

**54. Feedback Report from "Everybody's Business" (a Conference held on 25 November 2015)**

The Board received a feedback report from "Everybody's Business" a conference which explored mental health issues for young people aged 0-25. The report was presented by the Associate Director and (Conference Chair), Paul Murphy of Higher York and Steve Wright, a consultant psychiatrist at Tees, Esk and Wear Valleys NHS Foundation Trust.

Paul Murphy introduced the report by sharing a few conclusions from the conference including;

- Commissioners should not ignore York's transient student population, some other cities gave them more prominence in their JSNA's.
- Transition continued to be an issue to address.
- All of the feedback received requested a follow up event to the conference.

Steve Wright talked about the issue of transitions. He stated that transitions had been dealt with in a one dimensional manner by support services. There were at least four dimensions and could recur at various points in a young person's life. The fourth dimension was geographical, in that more children had complex backgrounds and had often moved or were wanting to move somewhere new. An idea of a Young Minds Passport would help encompass these four dimensions.

Sharon Stoltz commented on the report and highlighted areas where work had been done to address issues raised (such as JSNA work around students); however there were some areas such as body image highlighted in the report and it wasn't clear how these were being addressed when plans and strategies were being developed. She welcomed the report but questioned whether the workforce had adequate training around young people's emotional health and wellbeing and whether there was a need to further develop training programmes to do more around this.

In response to a question from a Board Member about why there was a rising incidence of mental health issues, it was reported that there had been range of answers given at the Conference.

It was a nationally recognised issue and there were a number of theories as to why it was happening. One was that social media had labelled things for children and young people.

The Chair thanked Paul Murphy and Steve Wright for their attendance.

Resolved: (i) That the report be noted.

(ii) That a further report be received on how feedback from the conference has been addressed.

Reason: To inform the Board of the feedback of the Conference.

## **55. Future in Mind Transformation Plan**

Board Members received a report which briefed them on *Future in Mind* and the NHS Vale of York Clinical Commissioning Group's (CCG) Transformation Plan.

Victoria Pilkington from the NHS Partnership Commissioning Unit presented the report and was in attendance to answer Board Members' questions.

The ambition behind the *Future in Mind* programme was to promote resilience, early intervention and prevention into healthy child mental health services.

The delivery mechanism was through the Local Transformation Plan, which was monitored by NHS England and local Health and Wellbeing Boards, to which is attach £1.3 million annually for 5 years to 2020 across North Yorkshire and York. Whilst funding for this year was agreed the planning process was still underway for next year; in addition to this the money was no longer ring fenced although NHS England had written to all CCGs to notify them of the funding made available for the delivery of the plans.

The Chair asked for clarification on whether the PCU would also work with local authorities in relation to this programme of work and was assured that this was the case.

However, it was acknowledged that it was not solely about allocating monies to local authorities but about creating resilience across the wider health and social care system.

The Board had oversight of this and therefore needed to understand outcomes, key performance indicators and trends. The Chair therefore requested that these come back to the HWBB in regular progress reports.

Jon Stonehouse, Director of Children's Services, Education and Skills welcomed the update report. He commented that the Health and Wellbeing Board had signed off the Transformation Plan which gave very clear details of the funding agreement and looked forward to receiving assurance that this would be allocated so work could continue around children and young people's emotional health and wellbeing.

He hoped that the Health and Wellbeing Board would have clear governance of the Transformation Plan and suggested that this should be through the Child and Adolescent Mental Health Services Executive.

The Board felt that it was important that the monies continued to support schemes that addressed children and young people's emotional health and wellbeing and did not want any schemes that had already started to stop; especially if they had been proven successful.

The importance of prevention and focusing on the first 1001 days from conception through early years was highlighted. Good maternity services, midwives, good ante and natal care and good maternal mental health were also highlighted.

Questions from Board Members included;

- How would support be given to those who look for help at school, such as LGBT children and young people?
- How could help be given to under fives who were not in touch with anyone but may need support?

It was suggested that the Board receive a report from the Child and Adolescent Mental Health Service Executive in regards to the Transformation Plan.

The Chair thanked Victoria for her attendance.



Resolved: (i) That the report be noted.

(ii) That the Board receive a report from the Child and Adolescent Mental Health Executive in regards to the Transformation Plan.

Reason: So that the Board are kept apprised of *Future in Mind* and the NHS Vale of York Clinical Commissioning Group's (CCG) Transformation Plan.

## **56. Update on Mental Health Facilities for York**

Martin Barkley, Chief Executive from Tees, Esk and Wear Valleys (TEWV) NHS Foundation Trust gave an update on Mental Health Facilities in the city. He informed the Board that besides building a new inpatient unit TEWV were very keen to get community mental health teams established in the city in fit for purpose accommodation.

In regards to some mental health estates currently being provided at York Hospital, Mike Proctor, Deputy Chief Executive of York Hospital, stated that he felt that the hospital, local authority and TEWV could collaborate more to understand what we have and how best to rationalise this.

The Chair requested that the Board be kept updated with progress. In addition, it was suggest that a report be received on what future rehabilitation and recovery services for working age adults will look like in early summer.

Resolved: (i) That the current update around the mental health estate provision for York be noted.

(ii) That a further report be brought back to the Board on provision of a new mental health in-patient unit for York.

(iii) That a report on the rehabilitation and recovery services for working age adults be added to the Board's Forward Plan.

Reason: To keep the Board up to date on mental health services for York.

**57. Better Care Fund 2015/16 and 2016/17**

The Board received a report which updated them on the progress with the Better Care Fund (BCF) in 2015/16 and the approach being taken for implementation of the Fund in 2016/17 and beyond.

Rachel Potts explained to the Board that whilst BCF monies had an impact elsewhere, emergency admissions had increased. The Chair requested that a report with what the money was spent on, alongside Performance Indicators be produced.

Martin Farran, the Director of Adult Social Care informed the Board that guidance on the BCF had changed since its inception. There had been progress in schemes but whether they could deliver the change across the whole of the health and social care system that was needed wasn't clear; especially as the system as a whole in York was under significant pressure. He acknowledged that the BCF on its own was not the solution but wider system changes were needed.

He suggested that a further report come to the Board about what had been delivered in the past year and the learning from that so that this could be considered as part of the planning for the next year. This would also need to recognise the level of system change needed in the whole system given the financial pressures that were being faced.

He recommended that an emergency Board Meeting be arranged to discuss the BCF before its sign off in order to meet with national timeframes for submission.

Resolved: (i) That the update on Better Care Fund 15/16 be noted.

(ii) That the early approach to planning for Better Care Fund 16/17 be noted and agreed.

(iii) That an additional meeting of the Health and Wellbeing Board be arranged to discuss and sign off the Better Care Fund.<sup>1</sup>

Reason: To keep the HWBB up to date in relation to the Better Care Fund.

Action Required

1. Arrange additional Health and Wellbeing Board meeting. JB

**58. Verbal Update on Sustainability and Transformation Plans**

Rachel Potts, Chief Operating Officer, Vale of York Clinical Commissioning Group (CCG) gave Board Members a verbal update on Sustainability and Transformation Plans (STP).

She informed the Board that over the last few weeks, the footprint of the Plan which would have encompassed the city had now increased. There were now six CCGs involved in the STP; North East Lincolnshire, Vale of York, North Lincolnshire, Scarborough and Ryedale, East Yorkshire and Hull. Plans were in motion to set up a workshop and also to focus cancer services across a bigger footprint than the Vale of York CCG.

Transformation plans needed to be developed at a local level but on the greater footprint for things such as specialist services.

Partners agencies were seeking to have a transformation approach for the Vale of York area and had recently established an Integration and Transformation Board (ITB). This had already had its initial meeting and a further meeting scheduled for 16 March. The ITB had an independent Chair who had experience in both local government and the NHS.

The reporting line for the ITB would be into the Health and Wellbeing Board and report on their work would be brought to a future meeting.

Resolved: That the update be noted.

Reason: So that the Board are kept up to date on Sustainability and Transformation Plans.

**59. Forward Plan**

Board Members were asked to consider the Board's Forward Plan.

Sharon Stoltz suggested that the performance and monitoring be brought forward from the July meeting to May.

Resolved: That the Forward Plan be approved with the following amendments;

- An emergency additional meeting to discuss and sign off the Better Care Fund.
- A report on how feedback from the 'Everybody's Business' conference has been addressed.
- A report from the Child and Adolescent Mental Health Service (CAMHS) Executive on their plan in regards to the Transformation Plan.
- That a further report be brought back to the Board on progress on a new mental health inpatient unit for York.
- That a report on rehabilitation and recovery services for working age adults be added to the Board's forward plan.
- A report from the Integration and Transformation Board.
- A further report on the development of Sustainability and Transformation Plans.

Reason: To ensure that the Board has a planned programme of work in place.

Councillor C Runciman, Chair

[The meeting started at 4.30 pm and finished at 6.35 pm].

## Health and Wellbeing Board Action Grid

Action Number	Date	Action	Responsible	Date Required	Progress
HWBB 008	21.10.2015	Look at ways of better joining up some of the cross cutting issues for Safeguarding Adults Board and Safeguarding Children's Board	MA/DE/TW		In progress
HWBB 015	20.01.2016	Alcohol Strategy for York to a future meeting of HWBB	SS/MG	May Meeting	In progress
HWBB 016	09.03.2016	Mental Health and Learning Disabilities Partnership Board Annual Report – further information requested on performance data	TW		In progress

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**Health and Wellbeing Board****20 April 2016**

Report of the Assistant Director, Governance and ICT

**Appointment to York's Health and Wellbeing Board****Summary**

1. This report asks the Board to confirm a new appointment to its membership.

**Background**

2. The Council makes appointments at its Annual Meeting, to Committees for the coming year. However, the Health and Wellbeing Board is able to appoint its membership separate of Full Council. Therefore, the following appointment has been put forward for the Board's endorsement:
  - To appoint Colin Martin, the newly appointed Chief Executive of Tees, Esk and Wear Valleys NHS Foundation Trust in place of Martin Barkley with effect from 1 May 2016.
3. This appointment has been brought to the Health and Wellbeing Board to allow for its confirmation.

**Consultation**

4. As this is a direct replacement to the Health and Wellbeing Board no consultation has been necessary in respect of these appointment.

**Options**

5. There is no alternative nomination for this appointment.

**Council Plan 2015-19**

6. Maintaining an appropriate decision making structure, together with appropriate nominees to that, contribute to the Council delivering its core priorities set out in the current Council Plan, effectively. In particular, appointments to the Health and Wellbeing Board ensure that partnership working is central to the Council working for the benefit to improve the overall wellbeing of the city.

## Implications

7. There are no known implications in relation to the following in terms of dealing with the specific matters before Board Members:
- Financial
  - Human Resources (HR)
  - Equalities
  - Crime and Disorder
  - Property
  - Other

## Legal Implications

8. The Council is statutorily obliged to make appointments to Committees, Advisory Committees, Sub-Committees and certain other prescribed bodies.

## Risk Management

9. In compliance with the Council's risk management strategy, the only risk associated is that by Board Members not endorsing the appointment of Colin Martin, a representative of the provider of local Mental Health and Learning Disability Services in the city will not be included on the Board.

## Recommendations

10. The Health and Wellbeing Board is asked to endorse the appointment as set out at paragraph 2 of the report.

Reason: In order to make this appointment to the Health and Wellbeing Board.

### Author:

Judith Betts  
Democracy Officer  
Telephone: 01904 551078

### Chief Officer Responsible for the report:

Andy Docherty  
Assistant Director, Governance and ICT

Report  
Approved



Date 12 April 2016

### Specialist Implications Officers

Not applicable

Wards Affected: Not applicable

All



For further information please contact the author of the report

### Background Papers

None

### Annexes

None





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**Health and Wellbeing Board****20th April 2016**

Joint Report of the Director of Adult Social Care, City of York Council and the Chief Operating Officer, NHS Vale of York Clinical Commissioning Group.

**Better Care Fund Submission 2016/17****Summary**

1. The purpose of the report is to update the Health and Wellbeing Board (HWBB) on progress to finalise a submission for the Better Care Fund (BCF) in 2016/17 and beyond.
2. Negotiations between the Council and the CCG are continuing and a joint spending plan and narrative are still being developed. These documents will be circulated to members of the Health and Wellbeing Board as soon as they are available.
3. To consider and comment on the draft joint spending plan and narrative, subject to agreement being reached between Officers of the Council and the Clinical Commissioning Group ahead of the meeting.

**Background**

4. The BCF was introduced as a tool to encourage and speed up the integration of health and social care, and prompt local authorities and Clinical Commissioning Groups to develop transformational projects through the use of pooled budgets and integrated spending plans. A series of national conditions were specified, governing the development of detailed plans. The BCF did not however result in an allocation of any additional funding; instead the challenge was how to use existing resources in a more imaginative and joined up way to integrate services around the customer.

5. In 2015-16, the Government earmarked £3.8 billion against the BCF with local areas contributing an additional £1.5 billion, taking the total spending power of the BCF to £5.3 billion. Locally, this equated to a BCF budget for York of £12.127 million. Plans for how this budget was to be spent in 15/16 were agreed between the CCG and City of York Council and were signed off by the HWBB in April 2015.
6. In 2016/17 the BCF is being increased to a mandated minimum of £3.9 billion to be deployed locally on health and social care through pooled budget arrangements between local authorities and CCGs. The local flexibility to pool more than the mandatory amount will remain. Locally, this will equate to a minimum pooled BCF budget for York of £12.203 million.
7. The HWBB received a report at its last meeting setting out the main aims of the 2015/16 plan and the projects that made up the programme. National guidance for preparing and submitting the BCF joint spending plan for 2016/17 suggests using the 2015/16 plan as a starting point.

#### **Deadline for submission**

8. York has to submit a final BCF plan for 2016/17 to NHS England by 3<sup>rd</sup> May 2016, a recently revised deadline. National Conditions require the joint spending plan and narrative for our submission to be approved and signed off by the Health and Wellbeing Board, the Council and the CCG.
9. Two previous deadlines, for the submission of draft plans for 2016/17, have already been missed, although the CCG and local authority did agree a holding response that articulated the work being undertaken to close discussions.
10. The financial context of the CCG/ CYC, and the under-performance of the 2015/16 programme are the two issues that have proven difficult in reaching agreement about the BCF plan for 2016/17.

#### **Approach to developing a plan**

11. The Council and CCG have formally met on numerous occasions since the technical guidance for the current submission round was published on 23<sup>rd</sup> February 2016 by NHS England, with a deadline of 2<sup>nd</sup> March for the first draft submission. Work on the BCF is taking priority over other issues.

12. Members of the Board will be aware of the financial context in which the CCG and the Council is operating. The 2015/16 BCF Plan failed to achieve the level of savings and efficiencies originally envisaged, potentially worsening the deficit and increasing pressures on CCG and Council budgets.
13. Recognising these issues officers from the CCG and the Council agreed a pragmatic way forward, a three stage approach which would involve:
  - Reviewing confidence levels in 2015/16 projects submitted by CCG/CYC and agreeing schemes for inclusion in 2016/17. This has involved reviewing purpose, outputs, implementation problems and fit with overall direction of travel.
  - Identifying other projects, funding streams and 'pathways' that would complement and could later be added to the agreed programme to help realise additional efficiencies and desired outcomes
  - A look at the whole system and totality of funding to fit with the emerging vision for health and social care in York.
14. Although good progress has been made it was not possible to submit draft plans on 2nd March or 21st March because of difficulties described above. It is also increasingly apparent that some of the assumptions in the 2015/16 plan were over optimistic, affecting our ability to collectively achieve the scale of financial efficiencies required from a programme of this size.
15. Further progress has subsequently been made with almost 80% of the expenditure (£9.513m) agreed between the local authority and the CCG. However, the most difficult issue to resolve is the amount that should be set aside within the joint spending plan to account for underachievement of targets in 2015/16, that is therefore resulting in spend on A&E attendances and non-elective admissions.
16. The CCG wish to see a sum in the region of £3.3 million earmarked for this purpose whereas the Council believe a smaller sum of approximately £2 million is appropriate. SCIE are providing support to get underneath the rationale and detail behind these figures, from an independent perspective.

## **Next Steps**

17. There is great deal of work still to be done if we are to make this final deadline and we are hopeful that an agreed draft spending plan and narrative will be available for this meeting. The current position is that:
  - The total cost of schemes subject to negotiation exceeds the agreed pooled budget by approximately £1.5 million. This gap needs to be closed as part of the final negotiations.
  - Senior Managers from the CCG and the Council are jointly writing a draft narrative to accompany the plan.
  - SCIE will review our project templates, provide an independent view of what our funding plan could look like and help finesse the narrative for submission with the plan.
  - These discussions will also need to conclude with an agreement on a financial risk share, subject to the detail of what is agreed with regards to the above.
18. It is also recognized that there is a need to include a broader range of partners in developing the programme in the future. It feels appropriate to begin this process as soon as a joint spending plan and submission document have been drafted.

## **Consultation**

19. In previous years there has been extensive engagement across all groups through a variety of forums. A refreshed, joint communication and engagement strategy, with earlier engagement of strategic partners as well as local people would make a positive statement about the intentions of all parties and be consistent with discussions around co-production.

## **Options**

20. These will be presented at the meeting.

## **Analysis**

21. This will be concluded as part of the negotiations between the Council and the Clinical Commissioning Group

## Strategic/Operational Plans

22. The BCF does not sit in isolation and is an integral enabler that supports numerous operational and strategic planning frameworks. Although the detail of where BCF resources will be focused in 16/17 is still to be finalised, there are clear links to the CCG Operational Plan, the council Plan and the fledgling Sustainability and Transformation Plan. Addressing the key health and social care drivers and inequalities highlighted in the Joint Strategic Needs Assessment (JSNA) are also the focus of BCF planning.

## Implications

23. The following implications have been addressed in this report
- **Financial** – The financial pressures faced by all organisations across the system are one of the key drivers behind the refreshed approach to BCF planning and delivery. Senior leaders are committed to ensuring that addressing financial pressure in one part of the system does not create additional pressures in other parts. This is a significant move towards a more integrated and whole system approach and will require strong leadership and buy in to succeed.
  - **Human Resources (HR)** - There are no specific HR implications at this stage of the planning process
  - **Equalities** – Equalities are continuously addressed through the engagement and consultation approach and recognised methods of assessing this through Equality Impact Assessments are followed
  - **Legal** – There are no specific legal implications at this stage of the planning process
  - **Crime and Disorder** – There are no specific crime and disorder implications at this stage of the planning process
  - **Information Technology (IT)** – Progress towards a more joined up approach to IT is being addressed through the Digital Roadmap, progress on which is outside the scope of this report
  - **Property** – There are no specific property implications at this stage of the planning process

## **Risk Management**

24. The whole system approach to BCF planning for 16/17 is not without risk, primarily that pressures in specific parts of the system will force organisations to take an inward facing approach to addressing these, rather than how these pressures can be managed across the system.

## **Recommendations**

25. The Health and Wellbeing Board are requested to note and comment on progress.
26. Subject to agreement reached between senior managers from the Council and the Clinical Commissioning Group ahead of the meeting, consider the draft spending plan for submission to NHS England on 3<sup>rd</sup> May.
27. Provide delegated authority for the Chair of HWBB to authorise any final alterations to the narrative part of the submission, after receiving comments from members of the Board.
28. The Chief Operating Officer and Director of Adult Social Care to report agreement to their respective executive management teams.

**Reason:** To keep the HWBB abreast of progress and to seek a decision from the Board in relation to a joint spending plan for 2016/17.

## **Contact Details**

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**Report  
Approved**



**Date** 14.04.2016

**Specialist Implications Officer(s)** *List information for all i.e*

Finance Officers within different organisations

**Wards Affected:**

**All**



**For further information please contact the author of the report**

**Background Papers:**

Report to the Health and Wellbeing Board on 9<sup>th</sup> March 2016

<http://modgov.york.gov.uk/ieListDocuments.aspx?CId=763&MId=8771&Ver=4>

**Abbreviations used in the Report:**

A&E- Accident and Emergency

BCF- Better Care Fund

CCG- Clinical Commissioning Group

CYC- City of York Council

HR- Human Resources

HWBB- Health and Wellbeing Board

IT- Information Technology

JSNA- Joint Strategic Needs Assessment

NHS- National Health Service

SCIE- Social Care Institute for Excellence

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## DRAFT - Health and Wellbeing Board Forward Plan 2015/16 and 2016/17

Date	Item
<b>20<sup>th</sup> April 2016</b>	Appointments to the Committee
	Better Care Fund
<b>18<sup>th</sup> May 2016</b>	<b>Strategy &amp; Performance Focused Meeting</b>
	Healthwatch York Report – Access to GP Services
	Alcohol Strategy for York
	Update on Integration and Transformation including Better Care Fund [including Terms of Reference for Integration and Transformation Board]
	Managing Performance & Monitoring (to include Health and Wellbeing Board Indicators, Better Care Fund and Futures in Mind)
	One Planet York
	Transforming Care Plan – Building the Right Support
	Sustainability and Transformation Plans
<b>20<sup>th</sup> July 2016</b>	<b>Adults and Older People’s Focused Meeting</b>
	Report from the Independent Care Group
	Older People’s Survey
	Older People’s Mental Health
	Update on Older Person’s Accommodation Programme
	<b>Other Business</b>
	Report of Adults Safeguarding Board
	Well York
	Performance & Monitoring (to include Health and Wellbeing Board Indicators, Better

## DRAFT - Health and Wellbeing Board Forward Plan 2015/16 and 2016/17

Date	Item
	Care Fund and Futures in Mind)
	Sustainability & Transformation Plans
<b>September 2016 (tbc)</b>	<b>Mental Health Focused Meeting</b>
	Action taken to address the key issues highlighted in the Higher York report [Everybody's Business Conference]
	Report from CAMHS on the Local Transformation Plan/Future in Mind
	Report from TEWV – Rehabilitation and Recovery in Working Age Adults
	Report from TEWV – Mental Health In-Patient Facilities for York
	<b>Other Business</b>
	Healthwatch York Report (topic to be confirmed)
	Update from the JSNA/Joint Health and Wellbeing Strategy Steering Group (including strategy renewal)
	Annual Report on Health Protection 2015/16
	Update from Integration and Transformation Board
<b>23<sup>rd</sup> November 2016</b>	<b>Children &amp; Young People Focused Meeting</b>
	Update on Better Care Fund
	Healthy Child Service
	Report of Children's Safeguarding Board
<b>18<sup>th</sup> January 2017</b>	Annual Report of the YorOK Board
	Performance & Monitoring (to include Health and Wellbeing Board Indicators, Better Care Fund and Futures in Mind)
	Update from Integration and Transformation Board

**DRAFT - Health and Wellbeing Board Forward Plan 2015/16 and 2016/17**

<b>Date</b>	<b>Item</b>
<b>8<sup>th</sup> March 2017</b>	Healthwatch York Report (topic to be confirmed)
	Annual Report of the Mental Health and Learning Disabilities Partnership Board
<b>17<sup>th</sup> May 2017</b>	

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